

3388 Brentwood Drive
Baton Rouge, Louisiana 70809-1700
Telephone 225.925.6496 ~ E-mail: info@pharmacy.la.gov



July 28, 2023

Senator P. Page Cortez President, Louisiana Senate

Via Email: APA.SenatePresident@legis.la.gov

Electronic Mail - Delivery Receipt Requested

Re: Report No. 2 of 3 for Regulatory Project 2023-03 (Summary Report) ~ Pharmacy Benefit

Managers

Dear Senator Cortez:

As we indicated in our first report to your office on February 3, 2023, the Board seeks to amend its rules relative to pharmacy benefit managers to remove the requirement for a pharmacy benefit manager applicant to include copies of governance documents and the standard generic contract template used by the applicant with the initial permit application. Additionally, the Board gives notice of its intent to repromulgate Chapter 30 in its entirety, as amended, due to Act 536 of the 2022 Regular Session which clarified legislative intent to mandate licensure of pharmacy benefit managers by the Board of Pharmacy.

Subsequent to the publication of our Notice of Intent in the February 2023 edition of the <u>Louisiana</u> <u>Register</u>, we conducted a public hearing on March 28 to receive comments and testimony on the proposed rules. We received one comment and a summary is attached with the Board's response. The Board subsequently determined no revisions were warranted. On June 7 we submitted the project to the Department of Justice's Occupational Licensing Review Program and are awaiting their approval. In connection with this regulatory project, you should find the following documents in this package:

- Notice of Intent, as published in the February 2023 edition of the Louisiana Register
- Record from the March 28, 2023 Public Hearing
- Full text of proposed rule, as intended for publication in the *Louisiana Register*

Subject to review by the Joint Legislative Oversight Committee on Health & Welfare, the Board proposes to publish the original proposed rules without amendment as a Rule in the September 20, 2023 edition of the *Louisiana Register* with an immediate effective date. If you have any questions about the enclosed information or our procedures, please contact me directly at jfontenot@pharmacy.la.gov or 225.925.6481.

For the Board:

M. Joseph Fontenot Jr. Executive Director

cc: Chair, Senate Health & Welfare Committee - Via Email: <u>APA.S-H&W@legis.la.gov</u> Speaker, House of Representatives - Via Email: <u>APA.HouseSpeaker@legis.la.gov</u> Chair, House Health & Welfare Committee - Via Email: <u>APA.H-HW@legis.la.gov</u> Editor, <u>Louisiana Register - Via Email: Reg.Submission@la.gov</u> Reference File

NOTICE OF INTENT

Department of Health Board of Pharmacy

Pharmacy Benefit Managers (LAC 46:LIII.Chapter 30)

In accordance with the provisions of the Administrative Procedure Act (R.S. 49:950 et seq.) and the Pharmacy Practice Act (R.S. 37:1161 et seq.), the Board of Pharmacy hereby gives notice of its intent to amend §3003 and §3005 of its rules relative to pharmacy benefit managers to remove the requirement for a pharmacy benefit manager applicant to include copies of governance documents and the standard generic contract template used by the applicant with the initial permit application. Additionally, the board gives notice of its intent to amend Chapter 30 in its entirety due to Act 536 of the 2022 Regular Session which clarified legislative intent to mandate licensure of pharmacy benefit managers by the Board of Pharmacy.

Title 46 PROFESSIONAL AND OCCUPATIONAL STANDARDS

Part LIII. Pharmacists Chapter 30. Pharmacy Benefit Managers §3003. Pharmacy Benefit Manager Permit

A. A pharmacy benefit manager, as defined at R.S. 40:2863, shall obtain and maintain a pharmacy benefit manager permit from the board prior to conducting business in Louisiana if it administers, develops, maintains, performs, or provides one or more of the pharmacy services enumerated in R.S. 40:2868 in the state or that affects one or more beneficiaries of a pharmacy benefit management plan, as defined at R.S. 40:2863, administered by the pharmacy benefit manager.

- B. A pharmacy benefit manager permit shall authorize the permit holder to administer pharmacy benefit management services.
- C. The board shall not issue a pharmacy benefit manager permit to any person or other entity which has not yet registered with the Louisiana Secretary of State to conduct business within the state.
- D. A pharmacy benefit manager permit is not transferable from the original owner. The permit shall not be subject to sale, assignment or other transfer, voluntary or involuntary. Moreover, in the event the ownership of the pharmacy benefit manager changes by 50 percent or more after the initial issuance of the permit, the ownership will be deemed sufficiently different as to require a new pharmacy benefit manager permit. The continued operation of a pharmacy benefit manager permit after its ownership has changed by 50 percent or more shall constitute sufficient basis for the board to issue a finding for the operation of a pharmacy benefit manager without a valid permit, in violation of R.S. 40:2865.

AUTHORITY NOTE: Promulgated in accordance with R.S. 37:1253.

HISTORICAL NOTE: Promulgated by the Department of Health, Board of Pharmacy, LR 47:591 (May 2021), amended LR 49:

§3005. Permitting Procedures

- A. Application for Initial Issuance of Permit
- 1. The board shall develop an application form suitable for the pharmacy benefit manager permit. The board may revise that application form on its own initiative in order to collect the information it deems necessary to properly evaluate an applicant.
- 2. The board shall not process applications received by facsimile, or that are incomplete, or submitted with the incorrect fee.
- 3. Once received by the board, an application for the permit shall expire one year thereafter.
- 4. In the event any information contained in the application or accompanying documents changes after being submitted to the board and before the issuance of the permit, the applicant shall immediately notify the board in writing and provide corrected information.
- 5. The applicant may be required to personally appear before the board or any of its committees prior to any decision on the permit application.
- 6. Upon approval of the application, the board shall issue the pharmacy benefit manager permit to the applicant.
 - B. Application for Renewal of Permit
- 1. All pharmacy benefit manager permits shall expire two years after the date of its initial issuance and the renewals shall expire every two years thereafter on that anniversary date.
- 2. The board shall not process applications received by facsimile, or that are incomplete.
- 3. In the event a pharmacy benefit manager does not submit a properly completed renewal application to the board prior to the expiration of the permit, the permit shall be rendered null and void. The continued operation of a pharmacy benefit manager with an expired permit shall constitute sufficient basis for the board to issue a finding for

the operation of a pharmacy benefit manager without a valid permit, in violation of R.S. 40:2865.

- 4. A pharmacy benefit manager permit not renewed by 30 days after the expiration date shall be automatically terminated by the board.
- C. Application for Reinstatement of Terminated, Suspended, or Revoked Permit
- 1. The applicant shall complete the application form for this specific purpose supplied by the board.
- 2. Upon the receipt of a properly completed application form, the board staff shall refer the application to the board's reinstatement committee for its consideration and shall notify the applicant of the time and place for the committee meeting.

D. Maintenance of Permit

- 1. A pharmacy benefit manager permit shall be valid for the entity to whom it is issued and shall not be subject to sale, assignment or other transfer, voluntary or involuntary.
- 2. Upon receipt of a written request and payment of the fee authorized in R.S. 37:1184, the board shall issue a duplicate or replacement permit to the applicant; however, such duplicate or replacement permit shall not serve or be used as an additional or second permit.

E. Permanent Closure of Permit

- 1. In the event the pharmacy benefit manager contemplates permanent closure of the pharmacy benefit manager business, the owner of the permit shall notify the board, in writing, 10 days prior to the anticipated date of closure and surrender its permit.
- 2. The notice required in this Subsection shall include an acknowledgement of the firm's obligation to maintain copies of all records for all patients and pharmacies in Louisiana for a minimum of two years following the date of closure and surrender of its permit, and further, the point of contact for all inquiries and requests for such records during that two-year period of time.

AUTHORITY NOTE: Promulgated in accordance with R.S. 37:1253.

HISTORICAL NOTE: Promulgated by the Department of Health, Board of Pharmacy, LR 47:591 (May 2021), amended LR 48:2105 (August 2022), amended and amended LR 49:

Family Impact Statement

In accordance with Section 953 of Title 49 of the Louisiana Revised Statutes, there is hereby submitted a family impact statement on the Rule proposed for adoption, repeal, or amendment. The following statements will be published in the *Louisiana Register* with the proposed agency Rule.

- 1. The Effect on the Stability of the Family. The proposed Rule changes will have no effect on the stability of the family.
- 2. The Effect on the Authority and Rights of Parents Regarding the Education and Supervision of their Children. The proposed Rule changes will have no effect on the authority and rights of parents regarding the education and supervision of their children.
- 3. The Effect on the Functioning of the Family. The proposed Rule changes will have no effect on the functioning of the family.
- 4. The Effect on Family Earnings and Family Budget. The proposed Rule changes will have no effect on family earnings and family budget.

- 5. The Effect on the Behavior and Personal Responsibility of Children. The proposed Rule changes will have no effect on the behavior and personal responsibility of children.
- 6. The Ability of the Family or a Local Government to Perform the Function as Contained in the Proposed Rule. The proposed Rule changes will have no effect on the ability of the family or a local government to perform the activity as contained in the proposed Rule.

Poverty Impact Statement

In accordance with Section 973 of Title 49 of the Louisiana Revised Statutes, there is hereby submitted a poverty impact statement on the Rule proposed for adoption, repeal, or amendment.

- 1. The Effect on Household Income, Assets, and Financial Security. The proposed Rule changes will have no effect on household income, assets, or financial security.
- 2. The Effect on Early Childhood Development and Preschool through Postsecondary Education Development. The proposed Rule changes will have no effect on early childhood development or preschool through postsecondary education development.
- 3. The Effect on Employment and Workforce Development. The proposed Rule changes will have no effect on employment or workforce development.
- 4. The Effect on Taxes and Tax Credits. The proposed Rule changes will have no effect on taxes or tax credits.
- 5. The Effect on Child and Dependent Care, Housing, Health Care, Nutrition, Transportation, and Utilities Assistance. The proposed Rule changes will have no effect on child and dependent care, housing, health care, nutrition, transportation, or utilities assistance.

Small Business Analysis

In accordance with Section 965 of Title 49 of the Louisiana Revised Statutes, there is hereby submitted a regulatory flexibility analysis on the Rule proposed for adoption, repeal, or amendment. This will certify the agency has considered, without limitation, each of the following methods of reducing the impact of the proposed Rule on small businesses:

- 1. The Establishment of Less Stringent Compliance or Reporting Requirements for Small Businesses. The proposed Rule changes will have no effect on compliance or reporting requirements for small business.
- 2. The Establishment of Less Stringent Schedules or Deadlines for Compliance or Reporting Requirements for Small Businesses. The proposed Rule changes will have no effect on schedules or deadlines for compliance or reporting requirements for small business.
- 3. The Consolidation or Simplification of Compliance or Reporting Requirements for Small Businesses. The proposed Rule changes will have no effect on compliance or reporting requirements for small business.
- 4. The Establishment of Performance Standards for Small Businesses to Replace Design or Operational Standards Required in the Proposed Rule. The proposed Rule changes will have no effect on standards.
- 5. The Exemption of Small Businesses from All or Any Part of the Requirements Contained in the Proposed Rule. There are no exemptions for small businesses in the proposed Rule changes.

Provider Impact Statement

In accordance with House Concurrent Resolution No. 170 of the Regular Session of the 2014 Legislature, there is hereby submitted a provider impact statement on the Rule proposed for adoption, repeal, or amendment. This will certify the agency has considered, without limitation, the following effects on the providers of services to individuals with developmental disabilities:

- 1. The effect on the staffing level requirements or qualifications required to provide the same level of service. The proposed Rule changes will have no effect on the staffing level requirements or the qualifications for that staff to provide the same level of service.
- 2. The Total Direct and Indirect Effect on the Cost to the Provider to Provide the Same Level of Service. The proposed Rule changes will have no effect on the cost to the provider to provide the same level of service.
- 3. The Overall Effect on the Ability of the Provider to Provide the Same Level of service. The proposed Rule changes will have no effect on the ability of the provider to provide the same level of service.

Public Comments

Interested persons may submit written comments, via United States Postal Service or other mail carrier, or in the alternative by personal delivery to M. Joseph Fontenot Jr., Executive Director, at the office of the Louisiana Board of Pharmacy, 3388 Brentwood Drive, Baton Rouge, LA 70809-1700. He is responsible for responding to inquiries regarding the proposed Rule amendments. The deadline for the receipt of all written comments is 12 p.m. Tuesday, March 28, 2023.

Public Hearing

A public hearing to solicit comments and testimony on the proposed Rule changes is scheduled for 9:00 a.m. on Tuesday, March 28, 2023 at the office of the Louisiana Board of Pharmacy, 3388 Brentwood Drive, Baton Rouge, LA 70809-1700. During the hearing, all interested persons will be afforded an opportunity to submit comments and testimony, either verbally or in writing. The deadline for the receipt of all comments and testimony is 12 p.m. that same day. To request reasonable accommodations for persons with disabilities, please call the board office at 225.925.6496.

M. Joseph Fontenot Jr. Executive Director

FISCAL AND ECONOMIC IMPACT STATEMENT FOR ADMINISTRATIVE RULES RULE TITLE: Pharmacy Benefit Managers

I. ESTIMATED IMPLEMENTATION COSTS (SAVINGS) TO STATE OR LOCAL GOVERNMENT UNITS (Summary)

The proposed Rule changes will require the Louisiana Board of Pharmacy (LBP) to publish the proposed and final rules in the state register, resulting in printing expenses of \$500 in FY 2023 and \$500 in FY 2024. There will be no additional expenditures or cost savings for LBP or other state or local governmental units.

The proposed Rule changes amend the rule for pharmacy benefit managers to remove the requirement for a pharmacy benefit manager applicant to include copies of governance documents and the standard generic contract template used by the applicant with the initial permit application. II. ESTIMATED EFFECT ON REVENUE COLLECTIONS OF STATE OR LOCAL GOVERNMENTAL UNITS (Summary)

The proposed Rule changes will not affect revenue collections of state or local governmental units.

III. ESTIMATED COSTS AND/OR ECONOMIC BENEFITS TO DIRECTLY AFFECTED PERSONS OR NONGOVERNMENTAL GROUPS (Summary)

The proposed Rule changes will reduce the regulatory burden on pharmacy benefit manager applicants by reducing the documents required with an initial permit application. The LBP estimates this change will impact 19 applications in the near future, as well as any additional future applications.

IV. ESTIMATED EFFECT ON COMPETITION AND EMPLOYMENT (Summary)

The proposed Rule changes will have no effect on competition and employment.

M. Joseph Fontenot, Jr. Executive Director 2302#024

Alan M. Boxberger Interim Legislative Fiscal Officer Legislative Fiscal Office



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NOTICE IS HEREBY GIVEN that a Public Hearing has been ordered and called for 9:00 a.m. on Tuesday, March 28, 2023 at the Board office, for the purpose to wit:

A G E N D A Revised 02-20-2023

- 1. Call to Order 9:04 A.M.
- 2. Appearances
- 3. Solicitation of Comments & Testimony on Proposed Rule Changes
 - A. Regulatory Project 2023-01 ~ Prescriptions
 - B. Regulatory Project 2023-02 ~ Temporary Closure of Pharmacy
 - C. Regulatory Project 2023-03 ~ Pharmacy Benefit Managers
 - D. Regulatory Project 2023-04 ~ Healthcare Workplace Violence Prevention
- Opportunity for Public Comment
- 5. Adjourn 12:00 1001

Public Comments

Interested persons may submit written comments, via United States Postal Service or other mail carrier, or in the alternative by personal delivery to M. Joseph Fontenot Jr., Executive Director, at the Board office. He is responsible for responding to inquiries regarding the proposed Rule amendments. The deadline for the receipt of all written comments is 12 p.m. Tuesday, March 28, 2023.

Public Hearing

During the hearing, all interested persons will be afforded an opportunity to submit comments and testimony, either verbally or in writing. The deadline for the receipt of all comments and testimony is 12 p.m. that same day. To request reasonable accommodations for persons with disabilities, please call the board office at 225.925.6496.

Public Hearing Attendance Record ~ March 28, 2023

Project 2023-01 ~ Prescriptions

Project 2023-02 ~ Temporary Closure of Pharmacy

Project 2023-03 ~ Pharmacy Benefit Managers

Project 2023-04 ~ Healthcare Workplace Violence Prevention

Name	Address	E-mail	Group or Agency Represented
Shelly Dupré	301 Main 87 872200	301 Mais of Ste 2200 Shelly @ impactmanagement.	at URP
2. CENTRAN COMMENT	543 Spanish Tem (johnson OL)	Johnson Olipa.	HAN
Jasami martin	Samo Driftwood Dr.	James Duthons	lam 2MC
Mison Landery	14137 Barataria for Olisan. burdry 6 BR UK 70816 Cmolhs. orc	Odison. burdry	0101
Mystal Carty	620 Florida St. Ste 210 BR, LA 70801	Crystal-courter @ construtegies.cu	LPA

Name	Address	E-mail	Group or Agency Represented
6766 Rieger Joseph	1950 LAVIE Y 70801	1950 LAVIEL ST. Christopher Josephes Who. Co-	(0 R)
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Summary of Testimony & Public Comments

Regulatory Project 2023-03 ~ Pharmacy Benefit Managers at
March 28, 2023 Public Hearing

1. Comments from Robert L. Rieger, Jr., with Adams & Reese, on behalf of the Pharmaceutical Care Management Association (PCMA)

Mr. Rieger commended the Board for taking this action but urged the Board to be mindful and cautious in its regulatory activities in this area.



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Public Hearing

March 28, 2023

Opportunity for Public Comment

Regulatory Project 2023-03 ~ Pharmacy Benefit Managers (PBM)

1. Name Robert L. Rieger, Jr. representing Pharmaceutical Care Management Association (PCMA)

Comments: Mr. Robert L. Rieger Jr. with Adams & Reese along with his colleague, Christopher D. Joseph, Jr., representing the Pharmaceutical Care Management Association (PCMA) commenting on Regulatory Project 2023-03 ~ Pharmacy Benefit Managers (PBM). Mr. Rieger commended the Board for taking this action which better aligns the Board's licensing procedures for PBMs in accord with Louisiana law. Mr. Rieger added, this very needed reform lessens the burden on applicants for PBM licenses. Mr. Rieger stated, secondarily, PCMA continues to have concerns about its members appearing before regulatory boards comprised of active market competitors which boards do not have any PBM appointees or designees, to this end he urged the Board to be mindful and cautious in its regulatory activities in this area. Mr. Rieger added, the Board had indicated it would go down this path and has done exactly what it said and they appreciate that and the lightened regulatory burden.



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June 5, 2023

Robert L. Rieger, Jr. Pharmaceutical Care Management Association (PCMA) 450 Laurel St., Ste 1900 Baton Rouge, LA 70801

Via E-mail: robert.rieger@arlaw.com

Re: Regulatory Project 2023-03 ~ Pharmacy Benefit Managers

Dear Mr. Rieger:

Thank you for your interest in this regulatory project and for taking the time to provide testimony at the Public Hearing held on March 28, 2023 relative to the Board's proposed rule amendment.

In your comments at the Public Hearing, you commended the Board for taking this action but urged the Board to be mindful and cautious in its regulatory activities in this area.

The Board reviewed your comments during their May 24, 2023 Board meeting and asked that I relay their appreciation for your participation.

Once again, thank you for your interest in this regulatory project and for taking the time to provide comments.

For the Board:

Joe Fontenot Executive Director

RULE

Department of Health Board of Pharmacy

Pharmacy Benefit Managers (LAC 46:LIII.Chapter 30)

In accordance with the provisions of the Administrative Procedure Act (R.S. 49:950 et seq.) and the Pharmacy Practice Act (R.S. 37:1161 et seq.), the Board of Pharmacy amended §3005 of its rules relative to pharmacy benefit managers to remove the requirement for a pharmacy benefit manager applicant to include copies of governance documents and the standard generic contract template used by the applicant with the initial permit application. Additionally, the Board repromulgated Chapter 30 in its entirety, as amended, due to Act 536 of the 2022 Regular Session which clarified legislative intent to mandate licensure of pharmacy benefit managers by the Board of Pharmacy. This Rule is hereby adopted on the day of promulgation.

Title 46

PROFESSIONAL AND OCCUPATIONAL STANDARDS

Part LIII: Pharmacists

Chapter 30. Pharmacy Benefit Managers

§3003. Pharmacy Benefit Manager Permit

- A. A pharmacy benefit manager, as defined at R.S. 40:2863, shall obtain and maintain a pharmacy benefit manager permit from the board prior to conducting business in Louisiana if it administers, develops, maintains, performs, or provides one or more of the pharmacy services enumerated in R.S. 40:2868 in the state or that affects one or more beneficiaries of a pharmacy benefit management plan, as defined at R.S. 40:2863, administered by the pharmacy benefit manager.
 - B. A pharmacy benefit manager permit shall authorize the permit holder to administer pharmacy benefit management services.
- C. The board shall not issue a pharmacy benefit manager permit to any person or other entity which has not yet registered with the Louisiana Secretary of State to conduct business within the state.
- D. A pharmacy benefit manager permit is not transferable from the original owner. The permit shall not be subject to sale, assignment or other transfer, voluntary or involuntary. Moreover, in the event the ownership of the pharmacy benefit manager changes by 50 percent or more after the initial issuance of the permit, the ownership will be deemed sufficiently different as to require a new pharmacy benefit manager permit. The continued operation of a pharmacy benefit manager permit after its ownership has changed by 50 percent or more shall constitute sufficient basis for the board to issue a finding for the operation of a pharmacy benefit manager without a valid permit, in violation of R.S. 40:2865.

AUTHORITY NOTE: Promulgated in accordance with R.S. 37:1253.

HISTORICAL NOTE: Promulgated by the Department of Health, Board of Pharmacy, LR 47:591 (May 2021), repromulgated LR

§3005. Permitting Procedures

- A. Application for Initial Issuance of Permit
- 1. The board shall develop an application form suitable for the pharmacy benefit manager permit. The board may revise that application form on its own initiative in order to collect the information it deems necessary to properly evaluate an applicant.
 - 2. The board shall not process applications received by facsimile, or that are incomplete, or submitted with the incorrect fee.
 - 3. Once received by the board, an application for the permit shall expire one year thereafter.
- 4. In the event any information contained in the application or accompanying documents changes after being submitted to the board and before the issuance of the permit, the applicant shall immediately notify the board in writing and provide corrected information.

- 5. The applicant may be required to personally appear before the board or any of its committees prior to any decision on the permit application.
 - 6. Upon approval of the application, the board shall issue the pharmacy benefit manager permit to the applicant.
 - B. Application for Renewal of Permit
- 1. All pharmacy benefit manager permits shall expire two years after the date of its initial issuance and the renewals shall expire every two years thereafter on that anniversary date.
 - 2. The board shall not process applications received by facsimile, or that are incomplete.
- 3. In the event a pharmacy benefit manager does not submit a properly completed renewal application to the board prior to the expiration of the permit, the permit shall be rendered null and void. The continued operation of a pharmacy benefit manager with an expired permit shall constitute sufficient basis for the board to issue a finding for the operation of a pharmacy benefit manager without a valid permit, in violation of R.S. 40:2865.
- 4. A pharmacy benefit manager permit not renewed by 30 days after the expiration date shall be automatically terminated by the board.
 - C. Application for Reinstatement of Terminated, Suspended, or Revoked Permit
 - 1. The applicant shall complete the application form for this specific purpose supplied by the board.
- 2. Upon the receipt of a properly completed application form, the board staff shall refer the application to the board's reinstatement committee for its consideration and shall notify the applicant of the time and place for the committee meeting.
 - D. Maintenance of Permit
- 1. A pharmacy benefit manager permit shall be valid for the entity to whom it is issued and shall not be subject to sale, assignment or other transfer, voluntary or involuntary.
- 2. Upon receipt of a written request and payment of the fee authorized in R.S. 37:1184, the board shall issue a duplicate or replacement permit to the applicant; however, such duplicate or replacement permit shall not serve or be used as an additional or second permit.
 - E. Permanent Closure of Permit
- 1. In the event the pharmacy benefit manager contemplates permanent closure of the pharmacy benefit manager business, the owner of the permit shall notify the board, in writing, 10 days prior to the anticipated date of closure and surrender its permit.
- 2. The notice required in this Subsection shall include an acknowledgement of the firm's obligation to maintain copies of all records for all patients and pharmacies in Louisiana for a minimum of two years following the date of closure and surrender of its permit, and further, the point of contact for all inquiries and requests for such records during that two-year period of time.

 AUTHORITY NOTE: Promulgated in accordance with R.S. 37:1253.

HISTORICAL NOTE: Promulgated by the Department of Health, Board of Pharmacy, LR 47:591 (May 2021), amended LR 48:2105 (August 2022), amended and repromulgated LR

M. Joseph Fontenot, Jr. Executive Director